

**HYDRO-QUÉBEC DISTRIBUTION RESPONSES TO
QUESTIONS FROM PARTICIPANTS**

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1 **INTRODUCTION**

2 Among the questions selected by the Régie in the D-2011-168 decision of November 2,
3 2011, several relate to achieving the savings linked to eliminating the positions mentioned
4 in the proof, on the economic analysis of the project and on IT security. In order to provide
5 complete responses to these questions and to facilitate the reading by the Régie and
6 participants, the Distributor has grouped its responses to the questions relating to these
7 subjects in the following document as follows:

- 8 • Section 1 presents the Distributor's answers to questions on achieving the
9 efficiency savings linked to the AMI scenario by presenting the details of the
10 positions eliminated
- 11 • Section 2 presents the Distributor's answers to questions on the economic
12 analysis, both for the reference scenario and for the AMI scenario
- 13 • Section 3 presents the Distributor's answers to questions about IT security

14 **1. ACHIEVING THE EFFICIENCY SAVINGS FROM THE AMI SCENARIO**

15 The Distributor confirms its capacity to achieve efficiency savings principally by eliminating
16 the positions affected by the AMI implementation; the salary fleet represents 75% of the
17 savings anticipated by the Distributor.

18 For this purpose, the Distributor's strategy consists of first converting all the permanent
19 positions freed up by the turnover of personnel into temporary positions, thereby filling
20 them with temporary employees. The Distributor will subsequently proceed with the
21 elimination of the positions according to the progress of the deployment work and by
22 ceasing the manual meter reading routes resulting from it. At this stage, it is appropriate to
23 indicate that only permanent employees will be relocated.

24 In this respect and considering the high turnover rate observed for these personnel in 2011
25 (see Table 1 below) it is important to recall¹ the annual turnover rate is calculated as
26 follows: the number of departures of permanent employees during the year over the total
27 number of permanent positions at the beginning of the year. It involves movements of

¹ See answer to question 6.2 from OC on part B-043-HQD-4, Document 6.

1 permanent employees such as leaving on retirement, leaving the organization to take up
2 another position within the company or resignation of the employee. The average from
3 2009 to 2010 was 21% whereas for 2011 the rate is 36%.

4 It should be noted that meter reader positions at the Distributor are entry-level positions. In
5 fact, several people are willing to take a position that includes some undesirable conditions
6 (physical outdoor work) in order to get their foot in the door with Hydro-Québec and
7 become permanent employees. Consequently, a significant number of these new
8 employees quickly seek better paying positions or terminate their employment. This
9 explains the historically high turnover rate for this position. This rate is calculated only for
10 permanent employees.

11 Since the announcement of the LAD project, all the permanent positions being abandoned
12 due to personnel turnover (departures due to retirement in particular) are being converted
13 into temporary positions. In fact, given the nature of the LAD project, the Distributor's
14 needs relating to the targeted positions is limited to the project deployment period. Only
15 permanent employees will be relocated whereas the temporary positions will be
16 eliminated.

17 The following table details the conversion of 270 permanent positions into temporary ones.
18 The percentage of temporary positions has gone from 10 to 37% for all targeted positions.
19

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Table 1: Number of Positions Affected by Employee Title

Employee Title	on December 31, 2009			On December 31, 2011		
	Total (Number)	Temporary or vacant positions		Total (Number)	Temporary or vacant positions	
		(Number)	(%)		(Number)	(%)
Meter reader	484	75	15%	484	214	44%
Clerk	78	0	0%	78	25	32%
Main reading agent	25	0	0%	25	8	32%
Manager or adviser	31	0	0%	31	3	10%
Collection agent representative	87	0	0%	87	20	23%
Client service representative (residential)	21	0	0%	21	0	0%
Total	726	75	10%	726	270	37%

3

4 The distributor anticipates eliminating the permanent positions when people retire from
5 meter reading positions. In addition to eliminating these positions, they will further reduce
6 the number of permanent employees affected by the project, as demonstrated by the
7 following table.

8

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Table 2: Number of Positions Affected by the LAD Project

Description	Number
Total number of positions	726
Temporary positions on October 31, 2011	- 270
Remaining permanent positions on October 31, 2011	456
Permanent positions eliminated or converted into temporary positions in 2012¹	- 96
Remaining permanent positions	360
Retirements announced by people holding the position between 2012 and 2017	- 120
Eligible and early retirements between 2012 and 2017	- 60
Number of permanent employees to be relocated between 2012 and 2017	180

3

Note 1: 21% turnover rate used

4 By 2017, the number of permanent employees affected by the LAD project and who would
5 need relocation could be as high as 180, which is distinctly less than the 300 which was
6 initially planned². As a measure of prudence, from 2013 to 2017 the distributor has not
7 included a rollover rate for this number on the assumption that the most mobile employees
8 started to move first and that the "career" meter readers will be the last to seek relocation.

9 Under the rules from the collective bargaining agreements, the assignment of a position
10 following posting is done according to seniority. Depending on the positions obtained,
11 employees could receive improvement training if required. This would allow them to
12 perform the tasks required for their new assignment, as provided for in the collective
13 bargaining agreement. As mentioned in proof³, the number of employees eligible for
14 retirement from the company during 2012-2017 is estimated at 800 within the Distribution
15 division and 1350 in the other Hydro-Québec divisions at the beginning of 2011. It should
16 be noted that the pool of available positions take into account the employee profiles to be
17 relocated and their accessibility to the positions. With this item it is possible to conclude

² See page 17 from part B-006-HQD-1, Document 1.

³ See page 31 from part B-006-HQD-1, Document 1.

1 that the business has the capacity to transfer the 180 employees into other activities, even
2 if efficiency measures were to be implemented in other divisions of the company.

3 The strategy chosen by the Distributor for assuring efficiency savings is already working
4 and generating the expected results. The turnover of personnel seen in 2011, paired with
5 the conversion of some 195 permanent positions into temporary positions is proof of the
6 Distributor's willingness to act quickly and eliminate positions and ensure the achievement
7 of efficiency savings. The trend observed concerning staff rollover seems to be firmly
8 established which argues in favour of a massive deployment starting in 2012 while thereby
9 minimizing the impact on the human resources by the AMI implementation.

10 **2. ECONOMIC ANALYSIS**

11 **2.1. Reference Scenario**

12 The reference scenario reflects the objective of sustaining a fleet of meters in the context
13 of an aging fleet and the application of a new Measurement Canada sampling standard,
14 while renewing the fleet of apparatuses over 20 years. This scenario anticipates a higher
15 annual replacement rate – varying between 342,500 and 370,400 units – during the first
16 five years (2012-2016) in order to maintain a replacement rate of 138,415 units over the
17 next 15 years.

18 **2.1.1 *Managing the Fleet of meters***

19 The electricity measurement function is vital for the Distributor because it ensures that the
20 delivered electricity can be billed adequately. It is therefore the fleet of our revenue.
21 Because of this, the Distributor rigorously manages its fleet and replaces its meters
22 according to various strategies, including the replacement of lots of meters according to
23 risk scenarios. The Distributor tends to maintain the fleet with a limited number of meters
24 presenting failure risks. Thus when an old lot shows a low confidence level, the Distributor
25 will proceed with its preventative replacement before the meters can fail.

1 As the Distributor indicated in its proof⁴, the operation of a worn-out fleet includes several
2 risks and disadvantages:

- 3 • Increased risk of meter failure
- 4 • Increase in corrective maintenance operations to the detriment of preventive
5 maintenance
- 6 • Potential difficulties for hardware supply and obtaining services for technology
7 which is no longer supported
- 8 • In the context of many retirements, new expertise is falling behind the
9 development of new technology

10 The Distributor's fleet of 3.75 million meters includes two types of devices:
11 electromechanical meters which represent a little over 3 million units (79%) and electronic
12 meters (21%). The accounting lifetimes have been set respectively at 25 years and 15
13 years for the two types of devices⁵.

14 In 2011, the average age of the electromechanical meters was 26.8 years. In order to
15 assure its clients receive accurate and reliable measurement of the consumption, the
16 Distributor performs proactive maintenance on its fleet of meters. The results of earlier
17 analyses and the age of the devices constitute important criteria in this respect.

18 The Distributor's reference scenario aims to replace the oldest electromechanical meters
19 first, in order to lower the overall age of the fleet. This approach is realistic and
20 responsible. If the Distributor did not immediately precede with lowering the age of the
21 fleet, the number of electromechanical meters aged 25 years and more would be 2.2
22 million meters in 2016. This reality led the Distributor to set the replacement rate for the
23 reference scenario at about 370,000 meters per year between 2012 and 2016 inclusively.
24 This would effectively level out the work load over five years instead of being faced with
25 conducting a massive replacement in 2014.

⁴ See the answer to question 1.4 in part B-016-HQD-2, Document 1 from information request number 1 from the Régie.

⁵ See page 14 from part B-006-HQD-1, Document 1.

1 **2.1.2 New Sampling Standard from Measurement Canada**

2 The distributor is subject to regulation by Measurement Canada; the maintenance of the
3 embedded fleet and the replacement of meters are conducted in compliance with the
4 standards⁶.

5 Canada Measurement has established a new sampling standard (standard S-S-06⁷). This
6 standard has been in effect since January 2011 for electronic meters. Although legally, the
7 new standard only applies to electromechanical meters in 2014, the Distributor reference
8 scenario includes beginning the replacement in 2012 in order to be able to comply with the
9 new standard when it goes into effect.

10 The objective set by the new standard is to achieve a 95% confidence level (19 times out
11 of 20) and that the lots in service do not include more than 1% of meters outside the legal
12 limit of a 3% deviation.

13 Compared to the former standard, the new standard imposes much more stringent
14 requirements on all Canadian industry. A much larger volume of samples will need to be
15 taken from the client fleet, depending on the lot size.

16 The lot acceptance criteria for the fleet based on the results of the sampling are also
17 tightened, thereby increasing the risks of rejecting a lot. In fact, the sampling results are
18 subject to two criteria for determining what will become of a lot. The first criterion sets the
19 limit number of meters with metrological precision at greater than 2% deviation and the
20 second criterion sets the limit number of meters with metrological precision at 2.9%
21 deviation. In the former standard, only the second criterion was taken into consideration.

22 Finally the length of the extension of the validity period of the Measurement Canada seal is
23 regressive with time; this means that with each sampling of a lot, the amount of time for
24 which the meter is valid is extended for shorter and shorter lengths. This change limits the
25 number of years during which the device may be in-service.

⁶ See the answer to question 21.1 from RNCREQ in part B-044-HQD-4, Document 7

⁷ Idem

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Table 3: Plan for Compliance Testing by Sampling

Test	Seal Validity Time
Initial seal	10 years
First compliance test	Eight year extension
Second compliance test	Six-year extension
Third compliance test	Four-year extension
Fourth compliance test	Two-year extension

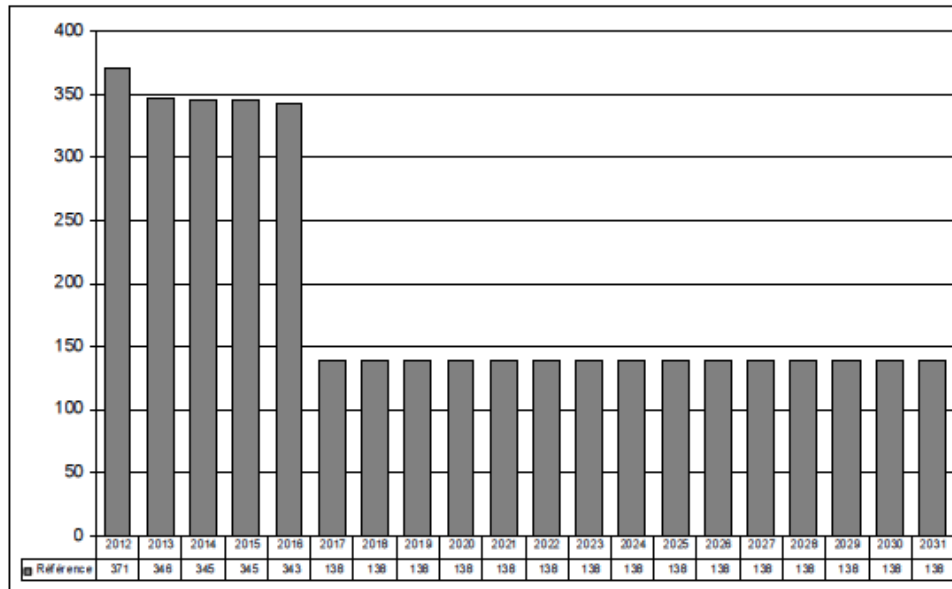
If a lot is rejected following a sample analysis, the entire lot of meters throughout the province is required to be replaced before the expiry date given on their seal.

The age of the devices in the current embedded fleet, and the implementation of the new standard have increased the risk of rejected lots for a significant number of devices. In order to properly manage this risk and to level out the work load, the current meter replacement strategy called for in the reference scenario over the next five years is essential. This proactive management will make it possible to subsequently make the annual meter replacements uniform from 2017 to 2031. The Distributor has produced the following graph⁸ in order to make it easier to read the reference scenario meter replacement rate.

As the Distributor indicates at the end of section 2.2.3 of the present document, even if the reference scenario was based on a uniform replacement rate over 20 years, the economic analysis would still show significant savings for the AMI scenario.

⁸ See the answer to commitment number 6 from part B-029-HQD-3, Document 2, page 13.

1 **Figure 1: Number of Meters Replaced Annually in the Reference Scenario (in**
 2 **Thousands of Meters)**



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4
5 **2.2. AMI Scenario**

6 **2.2.1 20 Year Analysis Period**

7 The economic analysis from the AMI scenario presented by the Distributor was done over
 8 20 years. The economic analysis must be conducted on the basis of the equipment with
 9 the longest useful lifetime, which in the AMI scenario is the lifetime of the new generation
 10 meters. Since the deployment of the LAD project was completed after five years, the
 11 Distributor conducted their economic analysis to the end of the fifth year following the
 12 installation of the last meters. The analysis period is therefore from 2012 to 2031.

13 This 20 year period is appropriate and reasonable because all the savings generated by
 14 the project can be kept track of. A period less than 20 years would be unduly penalizing.
 15 As the Distributor will indicate below, an analysis done over 15 years would nonetheless
 16 demonstrate that executing the LAD project is more advantageous than the reference
 17 scenario.

1 **2.2.2 28% Replacement at the End of the Accounting Lifetime**

2 An amount of \$250 million is included in the economic analysis planned for the
3 replacement of new generation meters at the end of the seal validity period for some lots of
4 meters. This amount corresponds to the replacement estimate of about 1,075,000 new
5 generation meters between 2027 and 2031.

6 A benchmark for the industry indicates that the accounting lifetime of new generation
7 meters varies between 15 and 20 years for a similar kind of project⁹. However, another
8 benchmark indicates that the meters are not systematically replaced at the end of their
9 accounting lifetime - after 15 years in particular. In fact, the replacement history in the
10 market as a function of this benchmark indicates an average 3.5% replacement rate per
11 year between the 15th and 20th year for a total of about 17.5% over five years. Recall that
12 the Distributor called for a conservative assumption of 28%, which is a little less than twice
13 the rate observed by the companies from this benchmark.

14 Finally, the Distributor is working from the experience they acquired with the management
15 of its electromechanical meters. The following table demonstrates that the rejection
16 percentage, based on the former Measurement Canada standard, for the various lots of
17 electromechanical meters sampled during the last four years is on average 0.7% per year.
18 Over five years, the total rejection proportion would vary between 3.5 and 4.0%.
19

⁹ See the answer to question 1.2 from the request for information number 1 from the Régie to the part B-016-HQD-2, Document 1, Attachment A.

1 **Table 4: Rejection Rate for Lots of Electromechanical Meters**

2 **Sampling Program**

Years	Levels Reached					Total	Rejected/total (in %)
	1	2	3	4	Rejected		
2008	551,091	324,085	47,592	3661	7512	934,661	0.8%
2009	327,462	75,946	22,462	1128	1900	428,900	0.4%
2010	213,849	98,889	6960	10,460	6774	336,932	2.0%
2011	292,227	133,193	18,322	33,703	0	477,445	0.0%
2008-2011	1,384,629	632,833	95,336	48,952	16,188	2,177,938	0.7%

3 Although it is difficult to draw conclusions for new generation meters based on past
 4 experience with electromechanical meters, the Distributor is relying on a conservative
 5 assumption of a rejection rate (seven times higher) to take into consideration the risk
 6 related to the new technology.

7 **2.2.3 Sensitivity Analysis**

8 In the following table, the Distributor gives the economic analyses requested by the
 9 participants in the question selected by the Régie. As an illustration, it is adding a fourth
 10 hypothetical scenario for a uniform annual replacement of current meters with electronic
 11 meters based on the reference scenario.

1

Table 5: Results of Various Economic Analyses

M\$ (actualized to 2011) Analysis period: 2011-2031 Unless indicated otherwise	IT infrastructure (1)	AMI Scenario (2)	Reference Scenario (3)	Savings Reference - AMI (4) = (3) - (2)	NPV (5) = (1) + (4)
Distributor's economic analysis over 20 years ¹	(87.8)	1001.3	1291.0	289.7	201.9
Distributor's economic analysis over 15 years ²	(87.8)	973.2	1189.6	2016.4	128.6
Hypothetical scenarios					
Replacement of new generation meters, routers and collectors from the AMI scenario after 15 years ³	(87.8)	1046.4	1291.0	244.6	156.8
Uniform replacement of the current meters by electronic meters from the reference scenario	(87.8)	1001.3	1222.5	221.2	133.4

2

3 Notes:

4 (1): Analysis done at the request of OC (question 4.1 from OC on part HQD-4, document 6.1).

5 (2): Analysis done at the request of UC (question 21.1 from UC on part HQD-4, Document 11.1).

6 (3): Hypothetical scenario done at the request of FCEI (question 1.10 from the FCEI on part HQD-4 document 4.1)

7 The various economic analyses presented in the above table clearly demonstrate the
8 robustness of the LAD project. In fact, regardless of the modifications made to the
9 assumptions of the AMI and reference scenarios, the execution of the LAD project remains
10 beneficial for the Distributor and its clients compared to the reference scenario; the net
11 present value varies between \$129 and \$290 million, whether the IT infrastructure costs
12 are presented separately or with all the other costs.

13 Economic Analysis Does Not Distinguish the IT Infrastructure Costs

14 Though the presentation of this analysis does not distinguish IT infrastructure costs from
15 other costs, it doesn't alter the conclusion of the economic analysis. The effect of this is
16 that the AMI scenario procures substantial savings relative to the reference scenario¹⁰.
17 The following table presents the details of this analysis. It confirms, as the distributor
18 mentioned in its proof, that "an actualized initial investment of \$88 million will however be

¹⁰ See question 4.1 from OC on part HQD-4, Document 6.1

1 required for implementing the AMI IT which will support the deployment of the new
2 generation meters"¹¹.

3 **Table 6: Results of the LAD Project Economic Analysis**
4 **(not distinguishing the costs of the IT infrastructure)**

M\$ (actualized to 2011) analysis period: 2011-2031	AMI	IT	Reference	Difference
	Scenario	Infrastructure	Scenario	
Investments	720.1	87.8	500.4	307.5
Operating charges	365.3	-	871.8	(506.5)
Tax on public services	1.5	-	-	1.5
Residual values	(85.6)	-	(81.2)	(4.4)
Total	1,001.3	87.8	1,291.0	(201.9)

5 Sources of data: B-006-HQD-1, Document 1, pages 39 and 40.

6 Economic Analysis over 15 Years

7 The following table shows the results of the economic analysis conducted over 15 years
8 instead of over 20 years, as requested by UC¹². In contrast to the analysis requested by
9 the Régie which only covers the initial purchase and installation of the new generation
10 meters over a period of 15 years¹³, UC requests the inclusion of all the costs over the
11 same period. For the purposes of this exercise, the distributor made the following
12 assumptions:

- 13 • No replacement of new generation meters at the end of their accounting lifetime
14 in the AMI scenario
- 15 • Replacement of the entire fleet of meters from the reference scenario over 15
16 years instead of over 20 years, by maintaining the same rate of replacements
17 during the first five years as the reference scenario from the proof

¹¹ See lines 3 to 5 on page 40 of part B-006-HQD-1, Document 1.

¹² See question 22.1 from the request for information number 1 from UC, on part HQD-4, Document 11.1.

¹³ See the answer to question 6.2 from the request for information number 1 from the Régie, on part B-016-HQD-2, Document 1.

**Table 7:
Results of the Economic Analysis over 15 Years**

M\$ (actualized to 2011) analysis period: 2011-2031	AMI Scenario*	Reference Scenario	Difference
Investments	635.9	508.2	127.7
Operating charges	349.8	740.8	(391.0)
Tax on public services	1.5	-	1.5
Residual values	(14.0)	(59.4)	45.3
Total	973.2	1189.6	(216.4)
*Excluding IT infrastructure			

It should be noted that the actualized overall cost of IT infrastructure is \$88 million; the investments planned over the analysis period in consideration remain exactly the same.

Conducting the analysis over 15 rather than 20 years restricts the savings made from the AMI deployment. In fact, only the savings obtained by the first year of deployment are fully credited. Despite that, the present analysis shows the robustness of the LAD project because the AMI scenario remains very advantageous compared to the reference scenario, showing a savings of \$216.4 million

Hypothetical replacement scenario for new generation meters and telecommunications equipment from the AMI scenario after 15 years

Table 8 shows the results of the economic analysis by assuming the new generation meters and the telecommunications equipment (collectors and routers) from the AMI scenario installed between 2012 and 2017 are replaced after 15 years, between 2027 and 2031, as requested by the FCEI¹⁴.

For the purposes of this exercise, the Distributor has transposed the purchase and installation costs of equipment (new generation meters, collectors and routers) from 2012-2017 to 2027-2031 using the following assumptions:

¹⁴ See question 1.10 from FCEI on part HQD-4, Document 4.1.

- Increase of the equipment (new generation meters, collectors and routers) installation costs by 3% per year in order to calculate the 2027 to 2031 installation costs (same assumption as that from the Distributor's proof for 2012-2017)
- Maintain equipment (new generation meters, collectors and routers) acquisition costs at the level of the prices planned for 2012-2017. As shown in proof¹⁵, the prices are following a downward trend since 2005.

**Table 8:
Results of the Economic Analysis of a Hypothetical Scenario for the Replacement of Equipment¹ from the AMI Scenario after 15 Years**

M\$ (actualized to 2011) analysis period: 2011-2031	AMI Scenario*	Reference Scenario	Difference
Investments	899.8	500.4	399.4
Operating charges	365.3	871.8	(500.6)
Tax on public services	1.5	-	1.5
Residual values	(220.2)	(81.2)	(138.9)
Total	1046.4	1291.0	(244.6)

*Excluding IT infrastructure

Note 1: New generation meters, collectors and routers.

As previously mentioned in the Distributor's AMI scenario, the replacement of the equipment, in particular the new generation meters is not based solely on the basis of their end of accounting lifetime. The hypothetical AMI scenario from the FCEI is highly advantageous relative to the reference scenario and show savings of \$244.6 million.

¹⁵ See page 13 from part B-006-HQD-1, Document 1

1 Hypothetical scenario of uniform annual replacement of current meters with electronic
 2 meters from the reference scenario

3 In addition to its responses concerning the criteria for meter replacement, the Distributor
 4 constructed a hypothetical reference scenario based on the assumption that the current
 5 meters are replaced with electronic meters at a uniform rate of 191,262 meters per year
 6 over 20 years.

7
 8 **Table 9:**
 9 **Results of the Economic Analysis of a Hypothetical Scenario of Linear**
 10 **Replacement of Meters from the Reference Scenario**

M\$ (actualized to 2011) analysis period: 2011-2031	AMI Scenario*	Reference Scenario	Difference
Investments	720.1	459.3	260.8
Operating charges	365.3	871.8	(506.6)
Tax on public services	1.5	-	1.5
Residual values	(85.6)	(108.7)	23.0
Total	1001.3	1222.5	(221.2)

*Excluding IT infrastructure

11
 12

13 Despite this hypothetical 20 year uniform replacement scenario for the meters from the
 14 reference scenario, the AMI scenario still remains widely advantageous compared to the
 15 reference scenario with savings of \$221.2 million.

16 **2.2.4 Items Not Included**

17 Two items have not been included in the LAD project economic analysis:

- 18 • Reinvestments of electronic meters in the reference scenario
- 19 • Labour costs relative to information technology

20 Of the 3.8 million meters replaced, no reinvestment has been considered beyond 2027 to
 21 2031. A portion of the electronic meters installed from 2012 to 2017 therefore will have to

1 be replaced in the reference scenario at the end of the 15 year accounting lifetime
2 (reinvestment) in order to make the two scenarios perfectly comparable. However, by not
3 considering these reinvestments, the Distributor can integrate the implicit up-front cost
4 associated with the replacement of meters over five years from the AMI scenario instead of
5 20 years from the reference scenario.

6 The Distributor notes¹⁶ that the costs of certain work relative to information technology, for
7 an amount evaluated at \$30 million, would be fully recoverable whatever the outcome of
8 the preparatory work. In particular this work includes:

- 9 • Acquisition of the data warehouse and its integration with legacy systems, SAP
10 and the billing system
- 11 • Acquisition of the data acquisition system and its integration with the meter
12 reading data security module

13 The incorporation of these elements would have improved the savings from the AMI
14 scenario compared to the reference scenario.

15

16 **3. SECURITY MEASURES**

17 From the outset, the Distributor specified that the security of the data and equipment has
18 been vital to them. This concern is reflected in all the items required for its various
19 requests for proposals. The Distributor claimed the right to exclude any proposals that did
20 not comply with its requirements in this matter.

21 As a part of the AMI solution, the Distributor is among the first in the world to opt for the
22 implementation of advanced security that allows it to reinforce the security of all points of
23 information contained in its databases, but also the data that will pass between the new
24 generation meters, collectors and routers.

25

¹⁶ Answer to question 3.1 from the Régie on part D-3-HQD-1, Document 1 of the file R-3723-2010.

1 The distributor wishes to remind you that the AMI network is dynamic. The path used for
2 routing the information from a new generation meter to the enterprise system and as it
3 passes through the telecommunications equipment can vary from one moment to another.
4 However, regardless of whether it is in a rural environment (low client density) or urban
5 environment (higher client density), cyber security is not based solely on the path used by
6 a new generation meter to route its information. In fact, the data transmitted on the AMI
7 network are encrypted from end-to-end using personalized keys and an encryption
8 algorithm following the recommendations of the National Institute of Standards and
9 Technology (NIST)¹⁷. The information being moved is divided into data packets. In order
10 for a possible pirate to make the connection between consumption data and the client, the
11 pirate would need to intercept and decrypt all of the data packets and associate them with
12 an arbitrary identifier taken from the enterprise system. The equipment (new generation
13 meters, routers or collectors), acts as a relay and does not hold any information about the
14 topological origin of the information. It is impossible to retrace the meters based on the
15 fragmented information being transmitted through the network. The information must be
16 cross-referenced with other data in order to identify the consumption location and
17 understand the content.

18 In order to confirm whether the selected security solution followed good practices, the
19 Distributor had its proof of concept verified by an outside firm with expertise in the field.

20 The firm, Lofty Perch, was founded in 2005. A cyber security centre of excellence, this firm
21 is a leader in security evaluation of service companies (water, natural gas and electricity)
22 and has a solid experience in the AMI domain. The experts from this firm participate in
23 initiatives aiming to raise AMI security, including the NERC Smart Grid Task Force, NERC
24 CIP Cyber Security Working Group and UTC Smart Networks Security Committee. Their
25 contact information is: 15-505 Hood Road, Markham, Ontario, Canada L3R 5V6.

26 The security analysis done in September 2011 by Lofty Perch does not raise any concerns
27 about the quality of the AMI system's security measures, which this firm considers to be

¹⁷ NIST, Special Publication 800-57, Recommendation for Key Management, Part 3 :
Application-Specific Key Management Guidance :
http://csrc.nist.gov/publications/nistpubs/800-57/sp800-57_PART3_keymanagement_Dec2009.pdf

1 effective and robust. The report from Lofty Perch also emphasizes that the Distributor's
2 AMI system is at the leading edge of technology. The security specialists who confirmed
3 the proof of concept are Mark Zanotti, Director of Engineering and Mark Fabro, President
4 and Chief Security Scientist.

5 The detailed report precisely describes the elements established for ensuring the solution
6 security. The security analysis of the selected solution is considered by the Distributor to
7 be a document which contains strategic information which must be handled with extreme
8 confidentiality and, because of that, the document cannot be filed. This security measure is
9 approved by Lofty Perch. Furthermore, the contract between the Distributor and Landis +
10 Gyr contains confidentiality clauses prohibiting the Distributor from disclosing this type of
11 information in order to protect all the Landis + Gyr clients using the same technology.

12 The Distributor produced the conclusions from the security analysis report prepared by
13 Lofty Perch:

14 Overall, the analysis shows the current AMI solution for Hydro Québec is comprised of
15 several notable security elements. Key elements of security strength are :

- 16 ○ Landis+Gyr's management and security specialists have currently shown a
17 clear commitment to implementing and managing security in their AMI
18 solution offering.
- 19 ○ • Landis+Gyr have implemented a comprehensive cryptographic framework
20 utilized on all devices.
- 21 ○ • The solution is capable of End to End network encryption to Head End from
22 Meters. There are no break points of encryption from end devices for such
23 things as data translation or analysis.

24
25

- 1 ○ Effective Key Management that is decoupled from the Head End application
2 servers makes end point attacks on meters more difficult.

- 3 ○ The use of the MAT Token for managing security of operational software is
4 an effective security solution for operational risks when using Hydro-Québec
5 laptops.

- 6 ○ Passwords have been changed on all WAN link (from default settings).

- 7 ○ The Rogers WAN link router is effectively physically protected in a secure
8 and controlled (monitored) network centre.

- 9 ○ The safety analysis conducted in September 2011 has expressed no concern
10 about the quality of the security measures of the IMA, which are effective and
11 robust.

- 12 ○ The result of the solution safety analysis is considered by the Distributor as a
13 strategic document containing information that must be treated as
14 confidential. It can not be published as its publishing would allow malicious
15 people to focus immediately on attacks with a greater chance of success.

16 The security measures established are many and varied. The following items are the main
17 security measures:

- 18 • The description of the security measures is considered by the Distributor to be a
19 strategic item and access to this information is restricted to the Distributor's
20 employees if it is absolutely required in the performance of their functions
- 21 • Since the AMI network is dynamic, the information is transmitted over multiple
22 paths
- 23 • The data which transits the AMI network is encrypted at all times using
24 personalized keys and a specific algorithm
- 25 • The equipment (new generation meters, routers and collectors), which act as
26 relays, do not hold any information on the topological origin of the information.

27

1 In conclusion, the distributor has taken all the steps necessary in order to minimize the
2 type of risk linked to the security of equipment and information, in particular the risks of:

- 3 • Pirating the system by creating a communicating gateway with the "virtual
4 meter" network¹⁸
- 5 • Intercepting data between the issuing meter and the meters serving as relays
6 and between the meters and the communication network (routers, collectors)¹⁹

7

¹⁸ See question 10 from the ACEF of Ottawa on part HQD-4, Document 2.1.

¹⁹ See questions 1.26 b) and 1.26 d) from SCE-AQLPA on part HQD-4, Document 9.1.